Participant Support Costs: An overview



BRIDGING THE GAP

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Participant Support Costs Under the Uniform Guidance

Definition:

Participant Support Costs include: stipends or subsistence allowances, travel allowances, and registration fees paid to or on behalf of participants or trainees (but not employees) in connection with conferences or training projects. Participant support costs are not routinely allowed on research projects but can be charged if the project includes an education or outreach component and the federal agency approves such costs.

Please note: Human subject payments are not considered participant support costs.



Participant Support Costs Under the Uniform Guidance

- Under the Uniform Guidance (200.456) all federal sponsors also may allow PIs to budget and charge for participant support costs.
- This means that prior agency approval is required. For example: For NIH awards these cost are only allowable when specifically identified in the funding opportunity announcement (FOA). For the purposes of Kirschstein-NRSA programs, this term does not apply.
- In short: The sponsor's terms and conditions govern the allowability and treatment of participant support costs.



Participant Support Costs at the Pre-award Stage

When allowed...

- Participant Support costs must be explicitly listed in the proposal budget or approved by the funding agency (through SPO) after the award has been made.
- Participant support costs is now always excluded from the Modified Total Direct Cost (MDTC) when calculating F&A costs when the University's federally negotiated F&A rate is applied.



- This budget category refers to direct costs for items such as stipends or subsistence allowances, travel allowances, and registration fees paid to or on behalf of participants or trainees (but not employees) in connection with NSF-sponsored conferences or training projects.
- Any additional categories of participant support costs other than those described in 2 CFR § 200.75 (such as incentives, gifts, souvenirs, t-shirts and memorabilia), must be justified in the budget justification, and such costs will be closely scrutinized by NSF. <u>Prior approval required!</u>



- For some educational projects conducted at local school districts, however, the participants being trained are employees. In such cases, the costs must be classified as participant support if payment is made through a stipend or training allowance method.
- The school district must have an accounting mechanism in place (i.e., sub-account code) to differentiate between regular salary and stipend payments.



- To help defray the costs of participating in a conference or training activity, funds may be proposed for payment of stipends, per diem or subsistence allowances, based on the type and duration of the activity. Such allowances must be reasonable, in conformance with the policy of the proposing organization and limited to the days of attendance at the conference plus the actual travel time required to reach the conference location.
- Where meals or lodgings are furnished without charge or at a nominal cost (e.g., as part of the registration fee), the per diem or subsistence allowance should be correspondingly reduced.
- Although local participants may participate in conference meals and coffee breaks, funds may not be proposed to pay per diem or similar expenses for local participants in the conference.



- The following provides a listing of the types of costs that are not allowable for inclusion on a conference budget.
- Meals and Coffee Breaks for Intramural Meetings. NSF funds may not be included or spent for meals or coffee breaks for intramural meetings of an organization or any of its components, including, but not limited to, laboratories, departments and centers, as a direct cost.
- Entertainment. Costs of entertainment, amusement, diversion and social activities (such as tickets to shows or sporting events, meals, lodging, rentals, transportation and gratuities) are unallowable and may not be requested.



- Travel, meal, and hotel expenses of awardee employees who are not on travel status also are not permitted. Costs of employees on travel status are limited to those specifically authorized by 2 CFR § 200.474, i.e., related to the federal award.
- Alcoholic Beverages. NSF funds may not be proposed for alcoholic beverages.



- Funds may be requested for the travel costs of participants. If so, the restrictions regarding class of accommodations and use of US-Flag air carriers are applicable. In training activities that involve field trips, costs of transportation of participants are allowable.
- The number of participants to be supported must be entered in the parentheses on the proposal budget.



- Participant support costs must be specified, itemized and justified in the budget justification section of the proposal. Indirect costs (F&A) are not allowed on participant support costs.
- Participant support costs must be accounted for separately should an award be made.



Post Award: Draft RTC October 14, 2015

NATIONAL SCIENCE FOUNDATION

Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards; Request for Public Comment

AGENCY: National Science Foundation (NSF).

ACTION: Request for public comment on updated Research Terms and Conditions (RTC) to address and implement the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards issued by the U.S. Office of Management and Budget (OMB).



Post Award: Draft RTC October 14, 2015

 The agencies participating in this activity include the: U. S. Department of Commerce/National Oceanic and Atmospheric Administration and National Institute of Standards and Technology; U.S. Department of Energy; U.S. Environmental Protection Agency; National Aeronautics and Space Administration; National Science Foundation; U.S. Department of Health and Human Services/National Institutes of Health; U.S. Department of Agriculture/National Institute of Food and Agriculture; U.S. Department of Transportation/Federal Aviation Administration; and U.S. Department of Homeland Security.



Post Award: Draft RTC- Participant Support

 Prior approval is required for the transfer of funds budgeted for participant support costs as defined in §200.75 Participant support costs to other categories of expense.



Participant Support Costs and Award Management: Best Practices for PI and Project Staff

- Be familiar with the specific requirements set forth by the sponsor (these vary from sponsor to sponsor, program to program), i.e., US Citizens only
- Keep records:
 - Document participant selection criteria
 - Keep applications of selected participants, with documentation as to how they meet the selection criteria
 - All participants' names, other reporting criteria as determined by program guidelines
- Reconcile expenses monthly (beware of "unintentional rebudgeting")



Participant Support Costs and Award Management: Best Practices for PI and Project Staff

- Ensure Participant is not a UCB employee
- Utilize the BearBuy process (Non-employee Payments)
 - A participant does not perform work or services for the project or program other than for their own benefit.
 - The participant is not required to deliver anything or provide any service to the university in return for these support costs.
- Be aware of applicable guidelines:
 - F&A rate changes
 - What is an eligible Participant Support Cost



NSF Guidelines over the Years (CREDIT: Elise Mills, ERSO)

1			
	NSF 11-1-V Allowability of Costs	NSF 13-1-V Allowability of Costs	NSF 14-1-V Allowability of Costs
	8. Participant Support Costs	8. Participant Support Costs	8. Participant Support Costs
	a. General	a. General	a. General
	(i) Participant support costs are direct costs	(i) Participant support costs are direct costs	(i) Participant support costs are direct costs
	for items such as stipends or subsistence	for items such as stipends or subsistence	for items such as stipends or subsistence
	allowances, travel allowances and registration	allowances, travel allowances and registration	allowances, travel allowances and registration
	fees paid to or on behalf of participants or	fees paid to or on behalf of participants or	fees paid to or on behalf of participants or
	trainees (but not employees) in connection	trainees (but not employees) in connection	trainees in connection with meetings,
	with meetings, conferences, symposia or	with meetings, conferences, symposia or	conferences, symposia or training projects.
	training projects.	training projects.	
	For some educational projects conducted at	For some educational projects conducted at	
	local school districts, however, the	local school districts, however, the	
	participants being trained are employees. In	participants being trained are employees. In	
	such cases, the costs must be classified as	such cases, the costs must be classified as	
	participant support if payment is made	participant support if payment is made	
	through a stipend or training allowance	through a stipend or training allowance	
	method. The school district must have an	method. The school district must have an	
	accounting mechanism in place (i.e., sub-	accounting mechanism in place (i.e., sub-	
	account code) to differentiate between	account code) to differentiate between	
	regular salary and stipend payments.	regular salary and stipend payments.	
			For colleges and universities participant
	,		support costs may include fellowships,
	,		scholarships, and other forms of student
	,		financial aid.
	(ii) Funds provided for participant support	(ii) Funds provided for participant support	(ii) Funds provided for participant support
	may not be used by grantees for other	may not be used by grantees for other	may not be used by grantees for other
	categories of expense without the specific	categories of expense without the specific	categories of expense without the specific
	prior written approval of the cognizant NSF	prior written approval of the cognizant NSF	prior written approval of the cognizant NSF
	Program Officer. Therefore, awardee	Program Officer. Therefore, awardee	Program Officer. Therefore, awardee
	organizations must account for participant	organizations must account for participant	organizations must account for participant
	support costs separately.	support costs separately.	support costs separately.
	(iii) Participant support allowances may not be	(iii) Participant support allowances may not be	
	paid to trainees who are receiving	paid to trainees who are receiving	

NSF Guidelines over the Years (CREDIT: Elise Mills, ERSO)

compensation, either directly or indirectly,	compensation, either directly or indirectly,	
from other Federal government sources while	from other Federal government sources while	
participating in the project. A non-NSF Federal	participating in the project. A non-NSF Federal	
employee may receive participant support	employee may receive participant support	
allowances from grant funds provided there is	allowances from grant funds provided there is	
no duplication of funding of items and	no duplication of funding of items and	
provided no single item of participant cost is	provided no single item of participant cost is	
divided between his/her parent agency and	divided between his/her parent agency and	
NSF grant funds.	NSF grant funds.	
(iv) Additional guidelines are found at <u>AAG</u>		
Chapter VI.D.4 and AAG Chapter VI.E.		
	(iv) Generally, indirect costs (F&A) are not	(iii) Indirect costs (F&A) are not allowed on
	allowed on participant support costs.	participant support costs.
	However, an allowance for indirect costs	
	associated with participant support costs may	
	be established or negotiated in advance when	
	circumstances indicate that the grantee could	
	be expected to incur significant expenses in	
	administering participant payments (other	
	than salary or other direct expenses being	
	reimbursed under the award.	
	b. Stipends or Subsistence Allowances	b. Stipends or Subsistence Allowances
	To help defrey the costs of personal	To help defray the costs of personal
	maintenance while participating in a	maintenance while participating in a
	conference or training activity, participants	conference or training activity, participants
	may be paid a stipend, per diem or	may be paid a stipend, per diem or
	subsistence allowance, based on the type and	subsistence allowance, based on the type and
	duration of the activity, as outlined in the	duration of the activity, as outlined in the
	pertinent program solicitation and in the	pertinent program solicitation and in the
	grant. Such allowances must be reasonable, in	grant. Such allowances must be reasonable, in
	conformance with the policy of the grantee	conformance with the policy of the grantee
	organization and limited to the days of	organization and limited to the days of
	attendance at the conference plus the actual	attendance at the conference plus the actual

Participant Support Costs and Award Management: Best Practices for PI and Project Staff

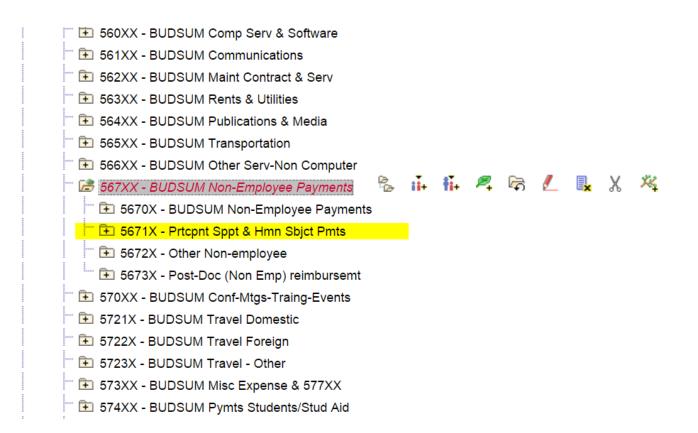
 Do not use financial journals to reclassify expenses from Payroll or Financial Aid to Participant Support account codes.

Impacts:

- Taxes and IRS reporting
- Effort reporting
- PI reporting
- F&A



Accounting for Participant Support Costs BFS Chart of Accounts





Participant Support Costs: Account Codes

Account Code	Description	Long Description
56711	Participant Support-Other	Other Registration fees for meetings, conferences, symposia, or training projects. Payable only to non-UC employees or students. Participants are not subject to human subject protocols. Can include payments made to third parties on behalf of the non UC employee /non UC student participant
56712	Participant Support-Stipends	Includes per diem and subsistence allowances paid to non UC employees. These can include payments made through an intermediary third party who in turn makes the stipend payment to the non UC employee
56713	Participant Support- Materials	Self-Explanatory
56714	Participant Sppt-Travel NonAir	Self-Explanatory
56715	Participant Sppt-TravelAirfare	Self-Explanatory



CGA Website: How to Process Payments for Participant Support Costs

How to Process Payments for Participant Support Costs

I. The participant must be established as a vendor in BFS in order for payments to be processed.

VENDOR RECORD IN BES FOR NON-STUDENTS

To establish a vendor record (for non-students), a Social Security Number or Individual Taxpayer Identification Number is requ Instructions for requesting a vendor record are available at http://procurement.berkeley.edu/programs/vendoring-process &

STUDENT RECORD IN CARS AND IN BES

Profiles for students are created in the Registration/Student Information System through the admission process. Summer Sess coordinates with the Registrar's Office to create records for students admitted as summer-only visiting students; these records also recorded in the Registration/Student Information System. The Reg/SIS system interfaces student profiles to CARS to creat billing account and to BFS to create a vendor record.

II. The system and process for the payment depends on the purpose:

PAYMENT TYPE	SYSTEM/PROCESS	EXPENSE GI ACCOUNT
Reimbursement - Travel	Travel & Entertainment	Airfare: 5671 Non Airfare: 56714
Reimbursement – Non Travel	Bear Buy: Payment Request Formi	Materials: 56 Other: 56711
Paid directly to provider on behalf of participant (i.e., registration fees, lodging)	 Bear Buy: Payment Request Form ₽ bluCard Direct Bill ID for travel booked through Connexxus 	Other: 5671 Materials: 56 Travel Non Airfare: 5671 Airfare: 5671
Subsistence Allowance Stipend	Bear Buy: Payment Request Form ⊮	56712



Work with SPO and CGA on Unusual Scenarios

Research Training Groups in the Mathematical Sciences (RTG)

PROGRAM SOLICITATION NSF 14-585

REPLACES DOCUMENT(S): NSF 11-540

National Science Foundation	Eligibility Information	
Directorate for Mathematical & Physical Sciences Division of Mathematical Sciences	Who May Submit Proposals:	
Full Proposal Deadline(s) (due by 5 p.m. proposer's local time):	Proposals may only be submitted by the following:	
October 14, 2014 June 02, 2015	 Universities and Colleges – Universities and four-year colleges accredited in and having a campus located in the US, acting on behalf of their faculty members. 	
	Who Mgy Sorva as DI-	
	Eligible Participants: Participating undergraduates, graduate students, and postdoctoral associates supported with NSF funds in RTG must be citizens, nationals, or permanent residents of the United States or its territories and possessions. No citizenship requirement applies to Principal Investigators.	
	Linit on Number of Proposals per Organization:	
	There are no restrictions or limits.	
	Limit on Number of Proposals per PI or Co-PI:	
	There are no restrictions or limits.	



Questions?

